First Reading of Criminal Justice Reform Bill and Evidence (Amendment) Bill in Parliament: Key Amendments

Context

- 1. The Bills are part of a comprehensive review of the criminal justice system, spanning investigative processes, court processes, and substantive criminal law.
- 2. Over past 2 years Law enforcement agencies have made various improvements to investigative processes (e.g. opening of OneSafe Centre).
- 3. The Bills provide legislative framework for further improvements in investigative processes, and for reforms to court processes.

Extensive consultation – stakeholders and public

- Feedback sought from a wide range of stakeholders.
 Both through public consultations, and further stakeholder dialogues.
- 2. Public consultation held in 3Q 2017.
 - Over 30 different contributors representing:
 - i. General public
 - ii. Civil society organisations
 - iii. Banks
 - iv. Technology Companies
 - v. The Bar
 - Broad support, for the amendments proposed.
- 3. Also extensive dialogue with Law Society and criminal bar.

Took on board, a number of their suggestions.

4. Consultations with internal stakeholders (Judiciary, AGC, other ministries) were ongoing.

Key Proposals: Video-recording of Interviews

- 1. VRI is part of the Government's continuing efforts to uphold an effective and objective criminal justice system.
- 2. VRI will assist the Courts to try cases more effectively.
 - a. Allows the Court to take into account interviewee's demeanour, to more effectively determine weight to be accorded to statements.
 - b. Provides an objective contemporaneous account of the interview, and allows the Court to decide on allegations that may be made about the interview.
- 3. Complex initiative in the works for several years.
- 4. Will be implemented in phases due to significant investment of infrastructure and training and to allow refinement of implementation through the phases.

Scope of Phase One

- 5. In the initial phase, VRI will be used for:
 - a. Suspects in non-consensual rape offences investigated by CID, and
 - b. Suspects with mental disabilities investigated by selected Police Divisions.
- 6. Phase One will commence as soon as Criminal Procedure Code amendments take effect.
- 7. MHA will assess the impact of VRI on investigations, its effectiveness in different situations and the resources required, and refine the infrastructure, processes, procedures and training.

Later Phases

- 8. Video-recorded statements of vulnerable victims, e.g. victims of serious sexual offences will be implemented in later phases
 - Used in place of oral evidence-in-chief, at trial
 - Minimises trauma of repeatedly recounting ordeal

Key Proposals: Enhancing protection for victims of sexual offences or child abuse

- 1. Context: **Comprehensive review** of the criminal justice system, to **enhance protections for vulnerable victims** of crime.
- 2. <u>Investigative processes</u> have been streamlined and improved to minimise trauma for victims.
- 3. Proposals in Bills are intended to **reduce the stress** that victims of sexual offences or child abuse experience during <u>Court processes</u>:
 - a. **Complainants' identity will be automatically protected** from the point complaint is made.
 - b. Court may allow **vulnerable witness** to **testify behind a physical screen**, to prevent the accused person from seeing them.
 - c. Complainants' testimony will be heard behind closed doors.
 - d. Defence will **require Court permission to ask complainants questions** about their sexual history and behaviour that do not relate to the charge. Application for court permission must be made without the complainant present.

Key Proposals: Expand eligibility for Community Sentences

- 1. Community Sentences positively received, have produced good results
- 2. Will expand eligibility criteria in a controlled manner
 - More offenders can benefit from rehabilitative opportunities
- 3. Offenders who serve short sentences of imprisonment or previous terms of Reformative Training will be eligible
- 4. List of more serious offences eligible for Mandatory Treatment Orders to be prescribed
 - Flexibility of MTOs to be enhanced
 - Allow IMH to deliver more effective treatment programmes
- 5. Courts given power to impose suspended imprisonment sentence together with Community Sentence
 - **Encourages compliance** with Community Sentences

Key Proposals: Framework for Deferred Prosecution Agreements

- Consulted Law Society and the criminal bar on this last year.
 Proposal received broad support.
- 2. All DPAs will require **High Court approval**.

Court must be satisfied that -

- The DPA is in the interests of justice
- Terms are fair, reasonable and proportionate

As a general rule, DPA must also be published, after the Court approves it.

- 3. Under a DPA, the Public Prosecutor agrees not to prosecute a corporation in exchange for compliance with a series of conditions.
 - For example: By introducing requirements to require the company to assist in separate prosecution of individuals, as condition of the DPA"
 - This allows for more effective prosecution of individuals who are truly culpable, rather than convicting a faceless corporate entity
 - Mechanism allows for corporate reform
 - Leaves society better off